

## Message Text

PAGE 01 USUN N 04898 200009Z

61

ACTION IO-14

INFO OCT-01 EUR-25 NEA-10 ISO-00 AF-10 ARA-16 EA-11 RSC-01

USIE-00 CIAE-00 DODE-00 PM-07 H-03 INR-10 L-03

NSAE-00 NSC-10 PA-04 PRS-01 SPC-03 SS-20 ACDA-19

INRE-00 NSCE-00 SSO-00 OIC-04 TRSE-00 OMB-01 DRC-01

/174 W

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O 192310Z NOV 73 ZFF6

FM USMISSION USUN NY

TO SECSTATE WASHDC IMMEDIATE 1252

INFO USINT CAIRO IMMEDIATE

AMEMBASSY LISBON IMMEDIATE

AMEMBASSY MOSCOW IMMEDIATE

UNCLAS USUN 4898

DEPT PASS SANNA

E.O. 11652: NA

TAGS: AORG AFIN UN

SUBJ: UN FINANCING: UNEF

SUMMARY: FIFTH COMMITTEE BEGAN DISCUSSION OF UNEF FINANCING BY CONSIDERING 35 POWER DRAFT RESOLUTION PRESENTED BY BRAZIL SETTING UP SPECIAL APPORTIONMENT. THREE AMENDMENTS WERE TABLED. YEMENI DRAFT WOULD IN EFFECT EGYPT, SYRIA, AND JORDAN FROM ANY ASSESSMENTS. PORTUGUESE DRAFT WOULD REMOVE PORTUGAL FROM "DEVELOPED CATEGORY LISTED IN PARA 3 OF BRAZILIAN DRAFT. SOVIET DRAFT VIRTUALLY SCRAPS BRAZILIAN PROPOSAL AND SETS UP ELABORATE NEW SCALE WHOSE PURPOSE IS TO PLACE MAJOR SHARE OF UNEF COSTS ON DEVELOPED COUNTRIES, INCLUDING ISRAEL, AND TO SHFIT EASTERN EUROPEANS (WITH EXCEPTION OF GDR) INTO SUBSTANTIALLY LOWER SCALE. COMMITTEE MEETING CONCLUDED IN ACRIMONIOUS EXCHANGE BETWEEN UNCLASSIFIED

PAGE 02 USUN N 04898 200009Z

PARTIES TO MIDDLE EAST CONFLICT.

1. GA FIFTH COMMITTEE OPENED DISCUSSION OF UNEF FINANCES NOVEMBER 19 WITH INTRODUCTION OF ACABQ REPORT (A/9314) ON SYG'S \$30 MILLION REQUEST. ACABQ CHAIRMAN RHODES POINTED

OUT THAT ADV. COMMITTEE RECOMMENDED THIS ESTIMATE BE ACCEPTED AND(SUBJECT TO UNSC APPROVAL) SYG BE AUTHORIZED TO ENTER IN COMMITMENTS AT A MONTHLY RATE NOT TO EXCEED \$5 MILLION FOR PERIOD AFTER INITIAL 6 MONTHS.

2. BRAZILIAN DEL (DA MOTA) INTRODUCED DRAFT RES (A/C.5/L1130/REV1) ON BEHALF OF 35 COSPONSORS. IN HIS STATEMENT (REPT REFTEL) HE ARGUED FOR SPECIAL SCALE OF ASSESSMENTS IN LIGHT OF HEAVY EXPENDITURES REQUIRED TO SUPPORT FORCE. WHILE NOTING THAT PERMANENT MEMBERS HAVE "SPECIAL RESPONSIBILITIES" IN FINANCING SUCH OPERATIONS, CONCEPT OF "COLLECTIVE RESPONSIBILITY" WAS ALSO OF GREAT IMPORTANCE. IN SPEAKING OF OPERATIVE PARA 1 OF DRAFT, DA MOTA NOTED "OBJECTIVE NATURE" OF ACABQ RECOMMENDATION WHICH APPROVED \$30 MILLION REQUESTED BY SYG. HE THEN DESCRIBED PROVISIONS OF PARAS 2 AND 3 NOTING THAT THIS APPORTIONMENT OF ASSESSMENTS MET VIEWS OF LARGEST MAJORITY OF FIFTH COMMITTEE WHO WERE CONSULTED TO GREATEST EXTENT POSSIBLE; HE ARGUED AGAINST FURTHER AMENDMENTS, BELIEVING THEY WOULD PRESENT GREAT DIFFICULTIES.

3. GHANAIA DEL (CLELAND) CONCENTRATED ON TWO POINTS DURING HIS INTERVENTION. WHILE HIGHLIGHTING CONCEPT OF COLLECTIVE RESPONSIBILITY, HE THOUGHT THAT, IF \$30 MILLION PROVED INSUFFICIENT, PERMANENT REPS OF SC SHOULD UNDERWRITE ADDITIONAL COSTS. ON SECOND POINT HE NOTED THAT SYG REPORT MADE NO PROVISION FOR PER DIEM PAYMENT TO CONTINGENTS AND HE REGRETTED TENDENCY TO ELIMINATE "DAILY ALLOWANCE." ALL EXPENSES OF CONTINGENTS SHOULD BE APPORTIONED AND GHANA, ALONG WITH OTHER TROOP CONTRIBUTORS, SHOULD NOT BE REQUIRED TO WAIVE REIMBURSABLE EXTRA AND EXTRAORDINARY COSTS.

4. FOLLOWING BRIEF INTERVENTION BY CANADA (MATHESON) IN SUPPORT OF BRAZILIAN DRAFT RES, PORTUGUESE REP (PATRICIO) INTRODUCED PROPOSED AMENDMENT (A/C.5/L1134) WHICH WOULD REMOVE PORTUGAL FROM LIST OF COUNTRIES SUBJECT TO FULL ASSESSMENT, PORTUGUESE REP CATEGORIZED ASSIGNMENT OF PORTUGAL TO DEVELOPED CATEGORY AS "DISCRIMINATION".

UNCLASSIFIED

PAGE 03 USUN N 04898 200009Z

HE NOTED THAT HIS COUNTRY'S PER CAPITA INCOME WAS FAR BELOW \$1,500 PER YEAR AND ADDED THAT AT LEAST DOZEN STATES COULD BE CLASSIFIED AS MORE DEVELOPED EVEN THOUGH UNDER BRAZILIAN DRAFT THEY WERE IN LOWER ASSESSMENT CATEGORIES.

5. YAR DEL (AL SHARAFI) THEN INTRODUCED HIS AMENDEMENT (A/C.5/L1135) WHICH WOULD EXEMPT STATES WHOSE ECONOMY SUFFERED BECAUSE OF "MILITARY AGGRESSION AND OCCUPATION OF THEIR TERRITORIES". WHILE HE CONSIDERED BRAZILIAN DRAFT A VALUABLE CONTRIBUTION, HE CLAIMED IT OVERLOOKED ASPECT OF "AGGRESSION". UN SHOULD NOT ASK VICTIMS TO PAY FOR HELP GIVEN THEM. EXEMPTION REQUESTED, HE SAID, IS SYMBOLIC SINCE SUMS INVOLVED ARE SMALL.

6. SOVIET (SAFRONCHUK) FORMALLY PROPOSED MAJOR AMENDMENT. HE BEGAN BY NOTING DECISION OF SECURITY COUNCIL WERE BINDING ON ALL MEMBER STATES AND ADDED PARENTHETICALLY THAT ONE STATE (PRC) HAS STATED IT WOULD NOT SUPPORT THIS OBLIGATION. SOVIET REP DECLARED THAT NO MEMBER STATE COULD IGNORE SECURITY COUNCIL DECISIONS. HE THEN MADE FOLLOWING POINTS:

A. UNDER BRAZILIAN DRAFT, RES., ISRAEL IS PLACED IN LDC CATEGORY AND ENTITLED TO 80 PERCENT REDUCTION. IT IS "AGGRESSOR STATE," HE SAID, AND ALL COSTS FOR UNEF SHOULD PROBABLY, BY RIGHTS, BE ASSIGNED TO ISRAEL.

B. HE SUPPORTED YEMENI DRAFT AMENDMENT EXEMPTING STATES WHOSE TERRITORY NOW OCCUPIED.

C. HE ARGUED THAT SOME OF WEALTHIEST COUNTRIES SUCH AS CANADA, SWEDEN, AND FRG SHOULD PAY MORE THAN NORMAL SCALE.

7. SOVIET REP STATED INTENTION TO TABLE AMENDMENT TO BRAZILIAN DRAFT WHICH WOULD CREATE SEVEN CATEGORIES OF COUNTRIES FOR PURPOSES OF UNEF ASSESSMENT. PERMANENT MEMBER OF SECURITY COUNCIL WOULD MAKE CONTRIBUTIONS AT SAME LEVEL AS PROPOSED IN BRAZILIAN DRAFT. SIX WESTERN DEVELOPED COUNTRIES WOULD CONTRIBUTE TEN PERCENT HIGHER THAN NORMAL SHARE. THIRTEEN DEVELOPED COUNTRIES (INCLUDING ISRAEL, SOUTH AFRICA, AND PORTUGAL) SHOULD PAY REGULAR SCALE. SEVEN COUNTRIES INCLUDING FOUR EASTERN EUROPEANS WOULD BE ASSESSED 40 PERCENT LESS THAN NORMAL SHARE. FINALLY, THREE OTHER GROUPINGS OF COUNTRIES WOULD BE ASSESSED 70 PERCENT, 87 PERCENT, AND 90 PERCENT LESS THAN USUAL SHARE. (COMMENT: SOVIET REP SUBSEQUENTLY IN-UNCLASSIFIED)

PAGE 04 USUN N 04898 200009Z

FORMED MISOFF THAT THEY WOULD HAVE TO REVISE THEIR DRAFT AMENDMENT IN LIGHT OF THEIR DECISION TO SUPPORT YEMENI DRAFT.)

8. SOVIET REP ALSO PROPOSED INCLUSION OF STATEMENT IN FIFTH COMMITTEE REPORT TO EFFECT THAT MAXIMUM COSTS OF UNEF OPERATION SHOULD NOT EXCEED \$250 PERMAN PER MONTH.

9. EGYPTIAN REP (OSMAN) SPOKE IN SUPPORT OF YEMENI DRAFT AMENDMENT. HE DEFINED COUNTRIES INCLUDED UNDER EXEMPTION AS EGYPT, SYRIA, AND JORDAN. HE ACKNOWLEDGED VALIDITY OF IDEA OF COLLECTIVE RESPONSIBILITY BUT ARGUED THAT THESE COUNTRIES WERE NOT EVADING THEIR SHARE SINCE THEY WERE SUFFERING RESULTS OF AGGRESSION. HE ALSO THOUGHT THAT ISRAEL SHOULD BE CONSIDERED DEVELOPED COUNTRY FOR PURPOSES OF ASSESSMENT.

10. IN RIGHT OF REPLY, ISRAELI REP (HARAN) ATTEMPTED TO ANSWER CHARGES OF AGGRESSION AGAINST HIS COUNTRY AND TO REBUTE YEMENI AMENDMENT. HE WAS REPEATEDLY INTERRUPTED BY VARIOUS ARAB DELS (ALGERIA, JORDAN) AND USSR DEL. COMITE CHAIRMAN MSELLE (TANZANIA), WHILE REITERATING HIS REQUEST FOR ALL DELS TO EXERCISE RESTRAINT IN RIGHTS OF REPLY, GAVE ISRAEL FLOOR AFTER EACH INTERRUPTION. CHAIRMAN REQUESTED DELEGATIONS TO PERMIT ISRAELI DEL TO

PROCEED AS MATTER OF COURTESY, BUT WHEN HIS REQUEST REMAINED  
UNHEEDED, HE ADJOURNED MEETING UNTIL 10:30, NOVEMBER 20.  
11. REQUEST DEPT REPEAT FOLLOWING TELS TO INFO ADDRESSEES:  
USUN 4691, USUN 4859, USUN 4878, USUN 4723, STATE 225556  
BENNETT

NOTE BY OC/T: NOT PASSED SANNA.

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## Message Attributes

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